

LEGISLATIVE SESSION

The PRESIDING OFFICER. The Senate will now return to legislative session.

ORDERS FOR THURSDAY,
FEBRUARY 12, 1998

Mr. ROBERTS. Madam President, I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until 9:30 a.m. on Thursday, February 12, and immediately following the prayer, the routine requests through the morning hour be granted, and the Senate immediately begin a period for the transaction for morning business until 2 p.m., with Senators permitted to speak therein for up to 10 minutes each, with the following exceptions:

Senator NICKLES, 20 minutes; Senator DOMENICI, 45 minutes; Senator BYRD, 1 hour; Senator THOMAS, 10 minutes; Senator ALLARD, 20 minutes; Senator DORGAN, 1 hour; Senator MURKOWSKI, 20 minutes; Senator JEFFORDS, 5 minutes; Senator GRAMM, 30 minutes; Senator JOHNSON, 10 minutes, and Senator BAUCUS for 30 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

PROGRAM

Mr. ROBERTS. Madam President, tomorrow morning, as previously ordered, the Senate will be in morning business until 2 o'clock. Following morning business, the Senate may proceed to any legislative or executive business cleared for action. Therefore, votes are possible during Thursday's session of the Senate.

Mr. BAUCUS addressed the Chair.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Might I ask that the 30 minutes allotted to me be immediately following Senator DOMENICI?

Mr. ROBERTS. I inform the distinguished Senator from Montana that the order right now is Senator NICKLES for 20 minutes, Senator DOMENICI for 45 minutes, and Senator BYRD for 1 hour.

Mr. BAUCUS. I ask unanimous consent that I may follow Senator BYRD for 30 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER FOR ADJOURNMENT

Mr. ROBERTS. Madam President, if there is no further business to come before the Senate, I now ask that the Senate stand in adjournment under the previous order, following the remarks by my distinguished colleague from Delaware, Senator BIDEN.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Delaware is recognized.

NATO ENLARGEMENT

Mr. BIDEN. Madam President, I am pleased to report a very historic event

that occurred today at the State Department at about 12 noon. The President of the United States, the Secretary of State, the Vice President, and the Foreign Ministers of the Czech Republic, Poland, and Hungary, were in attendance. At this event, the President signed an amendment to the Washington treaty—the NATO treaty—that has been or will shortly be delivered to the Senate asking that the Czech Republic, Hungary and Poland become full members of NATO. This ceremony at the State Department completed the formal transmission from the President to this body for its advice and consent of the protocols of accession of those three countries into NATO.

It was pointed out to me by the Vice President, as we were leaving the State Department ceremony, that it was this very day upon which the Yalta Conference ended some 50 years ago. It seems to me incredible that it is happening, but also that it has taken this long for to us rectify a serious historical error. At the ceremony, there were a number of things stated about why this was so important.

We are moving very quickly this session to a momentous vote addressing America's security interests in Europe, which will not only affect us, but the next several generations of Americans. I refer to the addition of new allies to the North Atlantic Treaty Organization. Recognizing that the protocols would be referred to the Foreign Relations Committee for its review.

The committee, under Chairman HELMS' leadership, has been holding a series of comprehensive hearings since October on the pros and cons of enlarging NATO.

Beginning with Secretary of State Albright, we heard testimony from senior Clinton administration and former executive branch officers, retired ambassadors and generals, and distinguished academics and foreign policy experts—most in favor of, but some in opposition to expansion.

The Committee also invited public testimony from all citizens concerned with this issue, welcoming veterans groups, scholars, and representatives of the American Baltic, Central and East European, and Jewish communities. Opinion among all witnesses ran four to one in favor of embracing the Poles, Hungarians, and Czechs as NATO allies.

With the Protocols now in hand, the Committee will hold one more hearing with Secretary of State Albright, Secretary of Defense Cohen, and Chairman of the Joint Chiefs Shelton on February 24.

The following week, the Committee is expected to markup and vote on the Resolution of Ratification. I anticipate that the Committee will overwhelmingly recommend consideration of the Resolution by the full Senate. The Majority Leader has indicated that consideration should begin in March, after action on campaign finance reform.

Mr. President, rather than giving a detailed statement now on the many benefits to America of NATO enlargement, I wish only to enunciate a few central themes upon which I will expand as Senate consideration of these vital protocols approaches.

The first thesis is that, as NATO's leader, America must ensure the Alliance moves beyond its Cold War mission. The status quo is tantamount to declaring NATO a non-performing asset.

Internally, NATO is already adapting to address different threats to peace, now that a massive military strike from the East is highly unlikely. The Alliance is placing smaller, smarter, more mobile forces under a streamlined command system with a new strategic concept. This will allow rapid action, including beyond the borders of NATO, such as our current mission in Bosnia.

Enlargement is part of NATO's external transformation. This transformation is designed to widen the zone of stability, deter new threats of ethnic conflict, eliminate new divisions or "zones of influence," and promote common action against weapons proliferation and transfer, terrorism, and organized crime. NATO's open door to expansion helps provide the confidence and inspiration for continued democratization and economic development in the former Soviet States and in Eastern and Central Europe.

Admission of new allies is the most solemn in the spectrum of new security relationships NATO has undertaken throughout Europe and the former Soviet Union, since the admission of Spain, and prior to that, Germany, Greece and Turkey. In addition, NATO has developed unique partnerships with Russia and Ukraine, and has drawn former adversaries into a web of cooperation through what we refer to as the Partnership for Peace and the Euro-Atlantic Partnership Council.

The second thesis that I will be expounding on at a later time is that the costs of enlargement are real but manageable, and represent a bargain for the American people in terms of our security.

NATO's own study of the Polish, Hungarian, and Czech contributions to our common defense rates them well worth the ten-year, one-and-a-half billion dollar price tag. The U.S. share in this price will be roughly four hundred million dollars over ten years, or about forty million dollars per year.

Most importantly, Secretary of State Albright noted in her testimony, that our Allies stated at the last NATO summit that the resources for enlargement will be found and that she will ensure that our allies pay their fair share—a very important requirement to be met in order to gain the support of our colleagues in the Senate.

In the long-run, America has always found that common defense is cheaper defense. This is true certainly in financial, but even more so in the far more